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International drug control

Argentina, Italy and Mexico: draft resolution

International cooperation against the world drug problem

The General Assembly,

Reaffirming the Political Declaration adopted by the General Assembly at its twentieth special session,[1] the Declaration on the Guiding Principles of Drug Demand Reduction,[2] the Action Plan on International Cooperation on the Eradication of Illicit Drug Crops and on Alternative Development,[3] the Action Plan for the Implementation of the Declaration on the Guiding Principles of Drug Demand Reduction[4] and the joint ministerial statement adopted at the ministerial segment of the forty-sixth session of the Commission on Narcotic Drugs,[5]

Recalling the United Nations Millennium Declaration,[6] the provisions of the 2005 World Summit Outcome[7] addressing the world drug problem, the Political Declaration on HIV/AIDS[8] and other relevant United Nations resolutions, including General Assembly resolution 65/233 of 21 December 2010 and those on regional and international cooperation to prevent the diversion and smuggling of precursors,

Recalling also that in its resolution 64/182 of 18 December 2009, the General Assembly adopted the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, as adopted by the Commission on Narcotic Drugs at the high-level segment of its fifty-second session,[9] and called upon States to take the measures

[1] Resolution S-20/2, annex.
[2] Resolution S-20/3, annex.
[3] Resolution S-20/4 E.
[4] Resolution 54/132, annex.
[5] See *Official Records of the Economic and Social Council, 2003, Supplement No. 8* (E/2003/28/Rev.1), chap. I, sect. C; see also A/58/124, sect. II.A.
[6] See resolution 55/2.
[7] See resolution 60/1.
[8] Resolution 60/262, annex.
[9] United Nations publication, Sales No. E.10.XI.8.

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necessary to fully implement the actions set out therein, with a view to attaining, in a timely manner, their goals and targets,

Recalling further the adoption by the Economic and Social Council of its resolutions 2010/17 and 2010/21 of 22 July 2010 on the realignment of the functions of the United Nations Office on Drugs and Crime and changes to the strategic framework,

Welcoming the measures taken by the United Nations Office on Drugs and Crime to develop a thematic and regional programme approach to its activities and noting the progress in the implementation of that approach;

Recalling all resolutions adopted by the Commission on Narcotic Drugs at its fifty-fourth session,[10]

Welcoming the efforts made by Member States to comply with the provisions of the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol,[11] the Convention on Psychotropic Substances of 1971[12] and the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988,[13]

Gravely concerned that, despite continuing increased efforts by States, relevant organizations, civil society and non-governmental organizations, the world drug problem continues to constitute a serious threat to public health and safety and the well-being of humanity, in particular children and young people and their families, and to the national security and sovereignty of States, and that it undermines socio-economic and political stability and sustainable development,

Deeply concerned about the need to take all appropriate measures, including legislative, administrative, social and educational measures, to protect children and youth against the illicit use of narcotic drugs and psychotropic substances as defined in the relevant treaties, and to prevent the use of children and youth in the illicit production of and trafficking in such substances, and urging Governments to implement Commission on Narcotic Drugs resolution 53/10 of 12 March 2010,[14]

Noting with grave concern the global increased abuse of certain drugs and the proliferation of new substances, as well as the increasing sophistication of the transnational organized crime groups engaged in their manufacture and distribution,

Noting with grave concern also the global increased abuse and manufacture of amphetamine-type stimulants as well as the proliferation of chemical precursors used in the illicit manufacture of narcotic drugs and psychotropic substances, and the emergence of new methods of diversion used by organized criminal groups,

Recognizing that the use of substances that are not controlled under the international drug control treaties and that may pose potential public-health risks has emerged in recent years in several regions of the world, and noting the increasing number of reports about the production of substances, most commonly

[10] See *Official Records of the Economic and Social Council, 2011, Supplement No. 8* (E/2011/28), chap. I, sect. C.

[11] United Nations, *Treaty Series*, vol. 976, No. 14152.

[12] Ibid., vol. 1019, No. 14956.

[13] Ibid., vol. 1582, No. 27627.

[14] See *Official Records of the Economic and Social Council, 2010, Supplement No. 8* (E/2010/28), chap. I, sect. C.

herbal mixtures, containing synthetic cannabinoid receptor agonists that have psychoactive effects similar to those produced by cannabis,

Noting the need to promote adequate availability of internationally controlled narcotic drugs and psychotropic substances for medical and scientific purposes while preventing their diversion and abuse, in line with the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol and the Convention on Psychotropic Substances of 1971, and recalling in that regard resolutions 53/414[14] and 54/610[10] adopted by the Commission on Narcotic Drugs,

Recognizing that international cooperation in demand reduction and supply reduction has shown that positive results can be achieved through sustained and collective efforts, and expressing its appreciation for the initiatives at the regional and international levels in this regard,

Recognizing also the principal role of the Commission on Narcotic Drugs and its subsidiary bodies, together with the International Narcotics Control Board, as the United Nations organs with prime responsibility for drug control matters, and recognizing further the need to promote and facilitate the effective implementation of and follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem,

Reaffirming that countering the world drug problem in all its aspects requires a political commitment to reducing supply, as an integral component of a balanced and comprehensive drug control strategy, in accordance with the principles enshrined in the Political Declaration adopted by the General Assembly at its twentieth special session and the measures to enhance international cooperation to counter the world drug problem,[15] including the Action Plan on International Cooperation on the Eradication of Illicit Drug Crops and on Alternative Development, also adopted at that session,

Reaffirming equally that reducing illicit drug use and its consequences requires a political commitment to efforts to reduce demand, which must be demonstrated by sustained widespread demand reduction initiatives that integrate a comprehensive public-health approach spanning the spectrum of prevention, education, early intervention, treatment, recovery support, rehabilitation and reintegration efforts, in accordance with the Declaration on the Guiding Principles of Drug Demand Reduction, adopted by the General Assembly at its twentieth special session,

Recalling the recommendations contained in its resolution 64/182 that the Economic and Social Council devote one of its high-level segments to a theme related to the world drug problem and that the General Assembly hold a special session to address the world drug problem,

Conscious of the need to raise public awareness of the risks and threats posed to all societies by the different aspects of the world drug problem,

Reaffirming that the world drug problem remains a common and shared responsibility that requires effective and increased international cooperation and demands an integrated, multidisciplinary, mutually reinforcing and balanced approach to supply and demand reduction strategies,

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[15] Resolutions S-20/4 A-E.

1. *Reiterates* its call upon States to take, as appropriate, in a timely manner, the measures necessary to implement the actions and attain the goals and targets set out in the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem,[9] adopted by the General Assembly at its sixty-fourth session;

2. *Reaffirms* that countering the world drug problem is a common and shared responsibility that must be addressed in a multilateral setting, requires an integrated and balanced approach and must be carried out in full conformity with the purposes and principles of the Charter of the United Nations and other provisions of international law, the Universal Declaration of Human Rights[16] and the Vienna Declaration and Programme of Action[17] on human rights, and, in particular, with full respect for the sovereignty and territorial integrity of States, for the principle of non-intervention in the internal affairs of States and for all human rights and fundamental freedoms, and on the basis of the principles of equal rights and mutual respect;

3. *Calls upon* Member States to engage in effective cooperation and practical action aimed at addressing the world drug problem on the basis of the principle of common and shared responsibility;

4. *Undertakes* to promote bilateral, regional and international cooperation, including through intelligence-sharing and cross-border cooperation, aimed at countering the world drug problem more effectively, in particular by encouraging and supporting such cooperation by those States most directly affected by illicit crop cultivation and the illicit production, manufacture, transit, trafficking, distribution and abuse of narcotic drugs and psychotropic substances;

5. *Reiterates* the commitment of Member States to promoting, developing, reviewing or strengthening effective, comprehensive, integrated drug demand reduction programmes, based on scientific evidence and covering a range of measures, including primary prevention, early intervention, treatment, care, rehabilitation, social reintegration and related support services, aimed at promoting health and social well-being among individuals, families and communities and reducing the adverse consequences of drug abuse for individuals and society as a whole, taking into account the particular challenges posed by high-risk drug users, in full compliance with the three international drug control conventions and in accordance with national legislation, and commits Member States to investing increased resources in ensuring access to those interventions on a non-discriminatory basis, including in detention facilities, bearing in mind that those interventions should also consider vulnerabilities that undermine human development, such as poverty and social marginalization;

6. *Notes with great concern* the adverse consequences of drug abuse for individuals and society as a whole, reaffirms the commitment of all Member States to tackling those problems in the context of comprehensive, complementary and multisectoral drug demand reduction strategies, in particular such strategies targeting young people, also notes with great concern the alarming rise in the incidence of HIV/AIDS and other blood-borne diseases among injecting drug users, reaffirms the commitment of all Member States to working towards the goal of

[16] Resolution 217 A (III).

[17] A/CONF.157/24 (Part I), chap. III.

universal access to comprehensive prevention programmes and treatment, care and related support services, in full compliance with the international drug control conventions and in accordance with national legislation, taking into account all relevant General Assembly resolutions and, when applicable, the *WHO, UNODC, UNAIDS Technical Guide for Countries to Set Targets for Universal Access to HIV Prevention, Treatment and Care for Injecting Drug Users*,[18] and requests the United Nations Office on Drugs and Crime to carry out its mandate in this area in close cooperation with relevant organizations and programmes of the United Nations system, such as the World Health Organization, the United Nations Development Programme and the Joint United Nations Programme on HIV/AIDS;

7. *Urges* Member States to develop national responses to address the issue of drug-affected driving by, inter alia, exchanging information and best practices on effective responses, including through engagement with the international scientific and legal communities;

8. Encourages Member States to promote, in accordance with Commission on Narcotic Drugs resolutions 53/4[14] and 54/6,[10] the adequate availability of internationally controlled narcotic drugs and psychotropic substances for medical and scientific purposes while preventing their diversion and abuse, and requests the United Nations Office on Drugs and Crime and the International Narcotics Control Board to continue their efforts in that regard;

9. *Acknowledges* the continuing efforts made and the progress achieved in countering the world drug problem, notes with great concern the continuing illicit production of and trafficking in opium, the continuing illicit manufacture of and trafficking in cocaine, the increasing illicit production of and trafficking in cannabis, the ongoing global spread of the illicit manufacture of amphetamine-type stimulants and the increasing diversion of precursors, as well as the related distribution and use of illicit drugs, and stresses the need to strengthen and intensify joint efforts at the national, regional and international levels to tackle those global challenges in a more comprehensive manner, in accordance with the principle of common and shared responsibility, including by means of enhanced and better-coordinated technical and financial assistance;

10. *Invites* Member States to take appropriate measures so as to strengthen international cooperation and the exchange of information regarding the identification of new routes and modi operandi of criminal organizations dedicated to the diversion or smuggling of substances frequently used in the illicit manufacture of narcotic drugs and psychotropic substances, in particular with respect to their trafficking via the Internet, and to continue to notify the International Narcotics Control Board of such information;

11. *Recognizes* the need to collect relevant data and information regarding international cooperation for countering the world drug problem at the national, bilateral, subregional, regional and international levels, and invites Member States to invest, where necessary and taking into account specific needs and available resources, in capacity-building and quality-enhancing activities for the collection and reporting of information, and to participate in joint cooperation efforts, organized by the United Nations Office on Drugs and Crime and/or other national, regional or international organizations and bodies, aimed at the exchange of

[18] Available from www.who.int/hiv/pub/idu/targetsetting/en/index.html.

technical knowledge of experts in the area of data collection, analysis and evaluation and the exchange of practical experience in the area of drug data;

12. *Also recognizes* that:

(a) Sustainable crop control strategies targeting the illicit cultivation of crops used for the production of narcotic drugs and psychotropic substances require international cooperation based on the principle of shared responsibility and an integrated and balanced approach, taking into account the rule of law and, where appropriate, security concerns, with full respect for the sovereignty and territorial integrity of States, the principle of non-intervention in the internal affairs of States and all human rights and fundamental freedoms;

(b) Such crop control strategies include, inter alia, alternative development and, where appropriate, preventive alternative development programmes, eradication and law enforcement measures;

(c) Such crop control strategies should be in full conformity with article 14 of the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988[13] and appropriately coordinated and phased in accordance with national policies in order to achieve the sustainable eradication of illicit crops, noting furthermore the need for Member States to undertake to increase long-term investment in such strategies, coordinated with other development measures, in order to contribute to the sustainability of social and economic development and poverty eradication in affected rural areas, taking due account of the traditional licit uses of crops where there is historical evidence of such use and giving due consideration to the protection of the environment;

13. *Further recognizes* the significant role played by developing countries with extensive expertise in alternative development in promoting best practices and lessons learned from such programmes, and invites them to continue sharing those best practices with States affected by illicit crop cultivation, including those emerging from conflict, with a view to using them, where appropriate, in accordance with the national specificities of each State;

14. *Urges* Member States to intensify their cooperation with and assistance to transit States affected by illicit drug trafficking, directly or through the competent regional and international organizations, in accordance with article 10 of the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988, and on the basis of the principle of shared responsibility and the need for all States to promote and implement measures to counter the drug problem in all its aspects with an integrated and balanced approach;

15. *Reiterates* the urgent need for Member States to strengthen international and regional cooperation in order to respond to the serious challenges posed by the increasing links between drug trafficking, money-laundering, corruption and other forms of organized crime, including trafficking in persons, smuggling of migrants, trafficking in firearms, cybercrime and, in some cases, terrorism and the financing of terrorism, and to the significant challenges faced by law enforcement and judicial authorities in responding to the ever-changing means used by transnational criminal organizations to avoid detection and prosecution;

16. *Recognizes* the increasing links between drug trafficking and the illicit manufacturing of and trafficking in firearms in some regions of the world and the

need to prevent the spread of that problem to other regions, and urges Member States to take adequate measures, consistent with their international treaty obligations and other relevant international standards, to cooperate fully in preventing the acquisition and use of firearms and ammunition by criminal organizations involved in drug trafficking and in combating the illicit manufacturing and trafficking of such firearms and ammunition;

17. *Reaffirms* the importance of the United Nations Office on Drugs and Crime and its regional offices in building capacity at the local level in the fight against transnational organized crime and drug trafficking, and urges the Office to consider regional vulnerabilities, projects and impact in the fight against drug trafficking, in particular in developing countries, when deciding to close and allocate offices, with a view to maintaining an effective level of support for national and regional efforts in combating the world drug problem;

18. *Urges* the United Nations Office on Drugs and Crime to increase collaboration with intergovernmental, international and relevant regional organizations involved in combating the world drug problem, as appropriate, in order to share best practices and scientific standards, and to maximize the benefits from their unique comparative advantage;

19. *Requests* the United Nations Office on Drugs and Crime, upon request, to continue providing technical assistance to Member States so as to enhance capacity in countering the world drug problem, including by carrying out training programmes to develop indicators and instruments for the collection and analysis of accurate, reliable and comparable data on all relevant aspects of the world drug problem and, where appropriate, enhance or develop new national indicators and instruments;

20. *Invites* the Commission on Narcotic Drugs, as the central policymaking body of the United Nations system on drug-related matters, to strengthen the capacity of the United Nations Office on Drugs and Crime to collect, analyse, use and disseminate accurate, reliable, objective and comparable data and to reflect such information in the *World Drug Report*;

21. *Encourages* the United Nations Office on Drugs and Crime to continue its efforts in supporting States to establish, upon request, operational frameworks essential for communication across national borders and in facilitating the exchange of information on and analysis of drug trafficking trends, with a view to increasing knowledge about the world drug problem at the national, regional and international levels, and recognizes the importance of integrating laboratories and providing scientific support to drug control frameworks and of treating quality analytical data as a primary source of information worldwide;

22. *Urges* all Governments to provide the fullest possible financial and political support to the United Nations Office on Drugs and Crime by widening its donor base and increasing voluntary contributions, in particular general-purpose contributions, so as to enable it to continue, expand, improve and strengthen its operational and technical cooperation activities, within its mandates, in particular with a view to the full implementation of the Political Declaration adopted by the General Assembly at its twentieth special session[1] and the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem adopted by the Commission on

Narcotic Drugs at the high-level segment of its fifty-second session, as well as, where appropriate, relevant resolutions adopted by the Commission at that session,[19] and recommends that a sufficient share of the regular budget of the United Nations continue to be allocated to the Office to enable it to carry out its mandates in a consistent and stable manner;

23. *Welcomes* resolution 54/10[10] of the Commission on Narcotic Drugs on the recommendations of the standing open-ended intergovernmental working group on improving the governance and financial situation of the United Nations Office on Drugs and Crime, and encourages Member States and the Office to continue to address the issues within the mandate of the working group in a pragmatic, results-oriented, efficient and cooperative manner;

24. *Encourages* the Commission on Narcotic Drugs, as the principal policymaking organ of the United Nations on matters of international drug control and as the governing body of the drug programme of the United Nations Office on Drugs and Crime, and the International Narcotics Control Board to strengthen their useful work on the control of precursors and other chemicals used in the illicit manufacture of narcotic drugs and psychotropic substances, and, in accordance with resolution 54/8[10] of the Commission on Narcotic Drugs, calls upon the International Narcotics Control Board to further strengthen communication with Member States and to work with them in identifying opportunities for more effective control and monitoring of the trade in precursor chemicals;

25. *Urges* States that have not done so to consider ratifying or acceding to, and States parties to implement, as a matter of priority, all the provisions of the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol,[11] the Convention on Psychotropic Substances of 1971,[12] the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988,[13] the United Nations Convention against Transnational Organized Crime and the Protocols thereto[20] and the United Nations Convention against Corruption;[21]

26. *Takes note* of the resolutions adopted by the Commission on Narcotic Drugs at its fifty-fourth session,[10] the *World Drug Report 2011* of the United Nations Office on Drugs and Crime[22] and the most recent report of the International Narcotics Control Board,[23] and calls upon States to strengthen international and regional cooperation to counter the threat to the international community caused by the illicit production of and trafficking in drugs, especially those in the opium group, as well as other aspects of the world drug problem, and to continue to take concerted measures, such as within the framework of the Paris Pact[24] and other relevant international initiatives;

27. *Notes* that the International Narcotics Control Board needs sufficient resources to carry out all its mandates, reaffirms the importance of its work, encourages it to continue to carry out its work in accordance with its mandates, urges Member States to commit themselves in a common effort to assigning, where

[19] See *Official Records of the Economic and Social Council, 2009, Supplement No. 8* (E/2009/28), chap. I, sect. C.

[20] United Nations, *Treaty Series*, vols. 2225, 2237, 2241 and 2326, No. 39574.

[21] Ibid., vol. 2349, No. 42146.

[22] United Nations publication, Sales No. E.11.XI.10.

[23] United Nations publication, Sales No. E.11.XI.1.

[24] See S/2003/641, annex.

possible, adequate and sufficient budgetary resources to the Board, in accordance with Economic and Social Council resolution 1996/20 of 23 July 1996, emphasizes the need to maintain its capacity, inter alia, through the provision of appropriate means by the Secretary-General and adequate technical support from the United Nations Office on Drugs and Crime, and calls for enhanced cooperation and understanding between Member States and the Board to enable it to implement all its mandates under the international drug control conventions;

28. *Emphasizes* the important role played by civil society, in particular non-governmental organizations, in addressing the world drug problem, notes with appreciation their important contribution to the review process, and also notes that representatives of affected populations and civil society entities, where appropriate, should be enabled to play a participatory role in the formulation and implementation of drug demand and supply reduction policy;

29. *Encourages* the meetings of Heads of National Drug Law Enforcement Agencies and of the Subcommission on Illicit Drug Traffic and Related Matters in the Near and Middle East of the Commission on Narcotic Drugs to continue to contribute to the strengthening of regional and international cooperation, and in this regard acknowledges the discussions conducted at the twenty-first meeting of Heads of National Drug Law Enforcement Agencies, Latin America and the Caribbean, held in Santiago from 3 to 7 October 2011;

30. *Welcomes* the ongoing efforts to strengthen cooperation in combating illicit trafficking in drugs and the diversion of precursor chemicals undertaken by regional organizations, and acknowledges ongoing efforts such as those of the Inter-American Drug Abuse Control Commission of the Organization of American States;

31. *Calls upon* the relevant United Nations agencies and entities and other international organizations, and invites international financial institutions, including regional development banks, to mainstream drug control issues into their programmes, and calls upon the United Nations Office on Drugs and Crime to maintain its leading role by providing relevant information and technical assistance;

32. *Takes note* of the report of the Secretary-General,[25] and requests the Secretary-General to submit to the General Assembly at its sixty-seventh session a report on the implementation of the present resolution.

[25] A/66/130.